1	BEFORE THE BOARD OF ENVIRONMENTAL REVIEW
2	OF THE STATE OF MONTANA
3	
4	BOARD MEETING )
5	MONDAY, APRIL 21, 2008 )
6	
7	TRANSCRIPT OF PROCEEDINGS
8	
9	Heard at the City-County Building
LO	316 North Park Avenue, Room 33
1	Helena, Montana
L2	April 21, 2008
L3	9:15 a.m.
L4	
L5	BEFORE CHAIRMAN JOSEPH RUSSELL,
L6	BOARD MEMBERS LARRY MIRES, HEIDI KAISER, GAYLE
L7	SKUNKCAP, BILL ROSSBACH; ROBIN SHROPSHIRE;
L8	and DON MARBLE (By telephone)
L9	
20	
21	PREPARED BY: LAURIE CRUTCHER, RPR
22	COURT REPORTER, NOTARY PUBLIC
23	P.O. BOX 1192, HELENA, MT 59624
24	(406) 442-8262
5	

- 1 WHEREUPON, the following proceedings were
- 2 had:
- 3 \* \* \* \* \*
- 4 (Mr. Skunkcap and Ms. Kaiser not present)
- 5 CHAIRMAN RUSSELL: With that, I'll call
- 6 this Monday April 21st Board of Environmental
- 7 Review meeting to order, and the first item on the
- 8 agenda is the minutes. I'm sure the Board has had
- 9 a chance to review the minutes of the last
- 10 meeting. Do I have a motion to approve?
- MR. ROSSBACH: So moved.
- 12 CHAIRMAN RUSSELL: It's been moved by
- 13 Bill. Is there a second?
- MR. MIRES: Second.
- 15 CHAIRMAN RUSSELL: It's been seconded by
- 16 Larry. All those in favor, signify by saying
- 17 aye.
- 18 (Response)
- 19 CHAIRMAN RUSSELL: Opposed.
- 20 (No response)
- 21 CHAIRMAN RUSSELL: The next item on the
- 22 agenda is a briefing update by Katherine on
- 23 contested cases.
- MS. ORR: Good morning, Mr. Chairman,
- 25 members of the Board. In Item II(A) -- I won't go

- 1 through those individually, but just to note a few
- 2 things.
- The Flying J case, which is Item (b),
- 4 we're now going to approach the remaining issues
- 5 in that case. And remember, there was a partial
- 6 summary judgment that was appealed to District
- 7 Court, and now we're back with the remaining
- 8 issues.
- 9 In the Thompson River Co-Gen case,
- 10 findings of fact, conclusions of law, and an order
- are being mailed today, so that's probably going
- to be an item for the hearing in May.
- 13 And other than that, I don't think there
- is anything particularly noteworthy to bring to
- 15 the Board's attention in that item.
- 16 CHAIRMAN RUSSELL: Thank you. The next
- item on the agenda is amendments or adoption of
- 18 final rules pertaining to updates of DEQ7,
- 19 Department Circular DEQ7. Tom.
- 20 MR. LIVERS: Thank you, Mr. Chairman.
- 21 We'll have a presentation on that today from Ann
- 22 Harrie from our Water Quality Standards Bureau
- within our Planning Division. So if you want to
- 24 come forward, Ann.
- 25 And the good news for Ann and

- 1 potentially bad news for us, I understand she has
- 2 just been admitted to the University of Montana
- 3 School of Law, so congratulations.
- 4 MS. HARRIE: Thank you. Good morning,
- 5 Mr. Chairman, members of the Board. My name is
- 6 Ann Harrie, and I'm with the Water Quality
- 7 Standards Section with the Planning, Prevention,
- 8 and Assistance Division, and I'm here to today to
- 9 request that the Board agree to adopt changes in
- 10 Circular DEQ7, as well as the Administrative Rules
- 11 of Montana 17.30.641.
- We came to you with this amendment on
- 13 November 30th, 2007, and at that time you agreed
- 14 to initiate rulemaking. We published the rule,
- 15 the notice of the decision on December 20th, 2007,
- and there was a public notice for public comment,
- 17 as well as when the public hearing was going to
- 18 take place. We had the public comment period open
- until January 30th, 2008, and the hearing took
- 20 place at the DEO Metcalf Building on January 30th.
- The only comment received were
- 22 constructive comments from the Department of
- 23 Agriculture regarding the way that the metabolites
- were listed in the table, and we have since
- corrected this. Basically the way that they were

- listed, it looked like they could be additional
- 2 standards for the metabolites as well as the
- 3 parent compound when it's not supposed to be that
- 4 way. It's supposed to be total standard not to
- 5 exceed the parent compound.
- 6 After meeting with the Department of
- 7 Agriculture, we incorporated their changes, and
- 8 the metabolites are no longer listed with their
- 9 own standard, and they are instead listed as
- 10 cumulative. The language in the footnote now
- 11 reads, "The sum of the concentration of Chemical
- 12 'X' and the breakdown products XY, XZ, shall not
- 13 exceed the standards listed."
- 14 No other comments were received
- regarding the changes to DEQ7 or the
- Administrative Rules of Montana 17.30.641.
- 17 Just a highlight of the proposed changes
- 18 to the DEQ7, it will incorporate new water quality
- 19 standards and affect several rules, including
- 20 17.30.502, 17.30.619, 17.30.646, 17.30.702,
- 21 17.30.1001, 17.30.1007, 17.36.345, 17.55.102,
- 22 17.56.507, and lastly 17.56.608 pertaining to the
- 23 Circular DEQ7. The adoption would include eight
- new standards for surface and ground water for
- 25 pesticides and their associated metabolites

- 1 detected in Montana ground water.
- 2 (Ms. Kaiser enters)
- MS. HARRIE: It would also include the
- 4 adoption of aquatic standards for 304(a) criteria,
- 5 including Diazanon and Nonylphenol that were
- 6 established by the EPA in February 2006. The
- 7 update would reference a new method of calculating
- 8 toxic equivalency factors used for dioxides and
- 9 congeners, and also a little housekeeping
- including how the arsenic was posted in the DEQ7.
- 11 And lastly, 17.30.641 of the Administrative Rules
- of Montana would be updated to reflect the latest
- sampling methods by the Federal Clean Water Act.
- In summary, we request that the Board
- adopt the changes to Circular DEQ7, as well as the
- 16 Administrative Rules of Montana 17.30.641. If
- agreed, we would expect to file the notice on
- 18 April 28th, and they would be published on May 8th
- 19 and effective May 9th of this year. Thank you.
- 20 CHAIRMAN RUSSELL: Thank you. Any
- 21 questions for the Department?
- (No response)
- 23 CHAIRMAN RUSSELL: All right. Thank you
- 24 very much.
- MS. HARRIE: Do you want me to go on to

- 1 my next item?
- 2 CHAIRMAN RUSSELL: Sure. Is there
- 3 another item?
- 4 MR. LIVERS: Mr. Chairman, Ann will also
- 5 be giving the update on the water use
- 6 classification in Item 2, but I assume you
- 7 probably want to take action first on this.
- 8 CHAIRMAN RUSSELL: I think we would.
- 9 What I'm trying to find out is: I know all of the
- 10 comments were positive, but were there any
- 11 responses to anything in the record? Do you
- recall any Department responses to comments?
- 13 MS. ORR: Mr. Chairman, you mean in the
- 14 notice itself? Let me take a look at that.
- 15 CHAIRMAN RUSSELL: It wasn't listed as
- any responses to comments, and they were all
- 17 favorable, but that there was a change due to a
- 18 comment, so --
- MS. ORR: Let me see if I can't pull
- that up.
- 21 CHAIRMAN RUSSELL: I want to make sure
- we adopt everything we need to.
- 23 MR. LIVERS: I'm looking, Mr. Chairman.
- It may be that because they were pretty straight
- 25 forward, and not controversial, we simply made

- 1 those changes.
- 2 CHAIRMAN RUSSELL: Last night I tried to
- 3 find them, and I thought I'd try one more time.
- 4 MR. LIVERS: Mr. Chairman, we do have a
- formal response to the comment. I'm just probably
- 6 not finding the link here. But Bob Bukantis had
- 7 just handed me a hard copy version of that, so I
- 8 think it is in the record.
- 9 CHAIRMAN RUSSELL: I just wanted to make
- 10 sure. Kris, do you know if it's here?
- 11 MS. BREWER: I'm looking.
- 12 CHAIRMAN RUSSELL: I've been looking
- 13 ever since Ann started to testify. I haven't been
- able to find it. It probably doesn't matter,
- 15 since there was no opposition anyway. Tom, what
- is that response there?
- 17 MR. LIVERS: Mr. Chairman, I'll just go
- 18 ahead and read it. It's pretty short. For the
- 19 record, I'm Tom Livers, Deputy Director, DEQ.
- It's a response to the Montana
- 21 Department of Agriculture comments that Ann made
- reference to in her testimony, and the response
- 23 is: "The Board and Department agree with the
- comments, and have made the changes to the
- Department's Circular DEQ7. The individual

- 1 metabolites were removed from the charts, and
- 2 footnotes were added to each pesticide for the
- 3 associated metabolites. The footnotes were added
- 4 to the end of the Department Circular DEQ7, and
- 5 are similar to the language provided for the
- 6 pesticide Trochoxamin. (Phonetic)
- 7 "Each footnote for the parent compound
- 8 will read: 'The sum of the concentrations of
- 9 quote, pesticide name, and its breakdown products,
- 10 (metabolite names), shall not exceed the standards
- 11 listed."
- 12 So that's the official response, and it
- essentially tracks with the explanation Ann gave
- in her testimony.
- 15 MS. BREWER: Joe, if you're looking at
- 16 that PDF document, it's on the far left, if you
- 17 click on bookmarks, and then "Draft Notice,"
- 18 that's what Tom is looking at. It's at the very
- 19 end of that document.
- 20 CHAIRMAN RUSSELL: All right. We'll
- 21 move forward on this. I will take a motion from
- 22 the Board to -- just based on public comments and
- 23 everything else -- to amend the Administrative
- Rules as proposed, adopt the 521 and House Bill
- 25 311 analysis, the Presiding Officer's report, and

- 1 the Department's responses to comments.
- 2 MR. ROSSBACH: So moved.
- 3 CHAIRMAN RUSSELL: It's been moved by
- 4 Bill. Is there a second?
- 5 MR. MIRES: Second.
- 6 CHAIRMAN RUSSELL: It's been seconded by
- 7 Larry. Any further discussion?
- 8 (No response)
- 9 CHAIRMAN RUSSELL: Is there anyone in
- 10 the audience that would like to speak to this
- 11 before we take action?
- (No response)
- 13 CHAIRMAN RUSSELL: Seeing none, All
- those in favor, signify by saying aye.
- (Response)
- 16 CHAIRMAN RUSSELL: Opposed.
- 17 (No response)
- 18 CHAIRMAN RUSSELL: All right. Motion
- 19 carries. Item No. 2, amend 17.30.610.
- 20 MR. LIVERS: Ann is back on deck.
- 21 (Mr. Skunkcap enters)
- MS. HARRIE: Mr. Chairman, members of
- 23 the Board, I'm here to request that the Board
- 24 agree to adopt our amendments to Administrative
- 25 Rules of Montana 17.30610(1)(d)(3). This

- 1 amendment would change the boundary for the
- 2 classification change from B2 to B3 on the Dry
- 3 Fork of the Marias River upstream approximately
- 4 half a mile from I-15 to US Highway 91.
- We came to you with this amendment on
- 6 November 30th, 2007, and you agreed to initiate
- 7 rulemaking. The rule was published on December
- 8 20th, 2007, and there was a public notice open to
- 9 public comment period during this time. The
- 10 public comment period ended on January 28th, and
- 11 the hearing took place at the City of Conrad City
- 12 Hall. We received a total of ten comments in
- 13 support of the classification change. We had a
- very big turnout at the meeting, and we received
- 15 zero comments in opposition to the classification
- 16 change.
- 17 Just in summary, the change would amend
- 18 the classification as a result of the use
- 19 attainability analysis that we did on this segment
- of the Dry Fork of the Marias River, as well as an
- 21 unnamed tributary. Our study found that the water
- temperatures were way too high to support the
- 23 marginal propogation and growth of salmonid
- 24 fishes, and we believe that historically, water
- 25 temperatures were probably always too warm. In

- 1 your packet, you probably received a copy of the
- 2 latest use attainability analysis study.
- We have been working closely with EPA
- 4 Region 8 during this whole time, and they are in
- 5 support of the classification change. We request
- 6 that the Board adopt the amendment to ARM
- 7 17.30.610(1)(d)(3), and if agreed, we can expect
- 8 to file the notice with the Secretary of State by
- 9 April 28th, and it would be published on May 8th,
- and effective on May 9th, 2008. Thank you.
- 11 CHAIRMAN RUSSELL: Any questions?
- (No response)
- 13 CHAIRMAN RUSSELL: No questions. Thank
- 14 you. All right. Based on public comment and the
- 15 Department's recommendation, I will entertain a
- 16 motion to amend 17.30.610, adopt the Presiding
- 17 Officer's Report, House Bill 311 and 521, and
- Department's response to comments.
- MR. MIRES: So moved.
- 20 CHAIRMAN RUSSELL: It's been moved by
- 21 Larry.
- MR. ROSSBACH: Second.
- 23 CHAIRMAN RUSSELL: Seconded by Bill.
- 24 Any further discussion?
- 25 (No response)

- 1 CHAIRMAN RUSSELL: All those in favor,
- 2 signify by saying aye.
- 3 (Response)
- 4 CHAIRMAN RUSSELL: Opposed.
- 5 (No response)
- 6 CHAIRMAN RUSSELL: Motion carries.
- 7 Thank you. Back to Katherine.
- 8 MS. ORR: Mr. Chairman, members of the
- 9 Board, there are two new contested case appeals,
- 10 and the Board at this time is obligated to either
- appoint me as the Hearing Examiner, or take these
- 12 cases itself.
- The first one is an open cut case, and
- it involves a mining operation that expanded
- beyond the permitted 10,000 cubic yards, I think
- it is, and there is a penalty requested of \$4,697.
- 17 CHAIRMAN RUSSELL: In his first letter,
- 18 Timis didn't even know how to spell Marion. I
- 19 thought that was pretty interesting. Well, I will
- 20 entertain a motion to appoint Katherine the
- 21 permanent Hearings Examiner on this. Is there a
- 22 motion? You certainly don't want to hear this
- 23 one.
- MR. MIRES: So moved.
- 25 CHAIRMAN RUSSELL: It's been moved by

- 1 Larry.
- MS. KAISER: Second.
- 3 CHAIRMAN RUSSELL: It's been seconded by
- 4 Heidi. All those in favor, signify by saying
- 5 aye.
- 6 (Response)
- 7 CHAIRMAN RUSSELL: Opposed.
- 8 (No response)
- 9 CHAIRMAN RUSSELL: All right.
- 10 Katherine, this will be a fun one.
- 11 MS. ORR: It will. They are. In the
- 12 Timis case, there is an issue about the definition
- of open cut mining that should be interesting.
- 14 CHAIRMAN RUSSELL: That's why I think it
- will be interesting, for that reason.
- MS. ORR: Anyway, the next one is an
- 17 underground storage tank. It's an establishment
- 18 -- you probably saw it in the materials -- that
- 19 has four underground storage tanks, and there are
- 20 various violations concerning the monitoring, and
- 21 detection, and spill prevention.
- 22 CHAIRMAN RUSSELL: Do I have a motion to
- 23 appoint Katherine the permanent Hearings Examiner
- 24 on this?
- MS. KAISER: So moved.

- 1 CHAIRMAN RUSSELL: It's been moved by
- 2 Heidi. Is there a second?
- 3 MS. SHROPSHIRE: Second.
- 4 CHAIRMAN RUSSELL: It's been seconded by
- 5 Robin. All those in favor, signify by saying aye.
- 6 (Response)
- 7 CHAIRMAN RUSSELL: Opposed.
- 8 (No response)
- 9 CHAIRMAN RUSSELL: All right. Final
- 10 action on contested cases. No. 1, air quality
- 11 permit for Roundup.
- MS. ORR: Mr. Chairman, members of the
- Board, I'll try to go through these fairly
- 14 quickly. The first one is the Roundup permit
- 15 case. And as you will recall, there was a case at
- one time that had the Board's attention for quite
- 17 awhile, and that was over a BACT analysis at the
- 18 Roundup project. And it went to the Supreme
- 19 Court, and back down to District Court, and Bull
- 20 Mountain decided to withdraw that permit, and the
- 21 Department officially revoked it, and that was not
- appealed, and so the case is moot, and I issued an
- order of dismissal regarding that in early April,
- 24 I believe.
- 25 And so now, really all that's left to be

- done is for the Board to approve that order which
- 2 I issued, and that's in the materials.
- 3 CHAIRMAN RUSSELL: Thank you. Regarding
- 4 Case No. 2003-04-AQ, I have an order of dismissal
- 5 in front of me. Do I have a motion to authorize
- 6 the Board Chair to sign?
- 7 MR. ROSSBACH: So moved.
- 8 CHAIRMAN RUSSELL: It's been moved by
- 9 Bill. Is there a second?
- MS. SHROPSHIRE: Second.
- 11 CHAIRMAN RUSSELL: All those in favor,
- 12 signify by saying aye.
- 13 (Response)
- 14 CHAIRMAN RUSSELL: Opposed.
- 15 (No response)
- 16 CHAIRMAN RUSSELL: All right. Motion
- 17 carried unanimously.
- 18 MS. ORR: The next case, Mr. Chairman,
- 19 members of the Board, violations of the Willow
- 20 Creek Sewer District. This -- and I'm
- 21 paraphrasing. There is more to this obviously.
- But to kind of generalize, there was a storm water
- 23 discharge that bypassed the treatment facility,
- and there were no discharge monitoring reports.
- There was a \$28,000 penalty requested, and that's

- 1 been reduced to \$7,500.
- 2 In this case, I had a status conference
- 3 with the parties. And the Administrative Order
- 4 does go into this a little bit, but part of the
- 5 problem is that there was a contractor who didn't
- 6 manage his contract correctly, and that's part of
- 7 the reason why there was this bypass.
- 8 CHAIRMAN RUSSELL: All right. Regarding
- 9 case No. BER 2006-13-WQ, I have an order of
- 10 dismissal in front of me. Do I have a motion to
- 11 authorize the Board Chair to sign?
- MS. KAISER: So moved.
- 13 CHAIRMAN RUSSELL: It's been moved by
- 14 Heidi. Is there a second?
- MR. ROSSBACH: Second.
- 16 CHAIRMAN RUSSELL: It's been seconded by
- 17 Bill. All those in favor, signify by saying aye.
- 18 (Response)
- 19 CHAIRMAN RUSSELL: Opposed.
- 20 (No response)
- 21 CHAIRMAN RUSSELL: In the matter of the
- 22 appeal by the City of Bozeman.
- MS. ORR: Mr. Chairman, members of the
- 24 Board, you have before you a stipulation for
- 25 dismissal and a proposed order. This is a water

- 1 quality MPDES permit case, and you can see from
- 2 the stipulation that the Department revised its
- 3 permit, and that was the basis for this
- 4 stipulation for dismissal.
- 5 CHAIRMAN RUSSELL: All right. So in the
- 6 matter of Case No. BER 2006-23-WQ, I have an order
- 7 of dismissal. Do I have a motion to authorize the
- 8 Board Chair to sign?
- 9 MR. MIRES: So moved.
- 10 CHAIRMAN RUSSELL: It's been moved by
- 11 Larry. Is there a second?
- 12 MS. KAISER: Second.
- 13 CHAIRMAN RUSSELL: It's been seconded by
- 14 Heidi. All those in favor, signify by saying aye.
- 15 (Response)
- 16 CHAIRMAN RUSSELL: I think I heard ayes
- 17 from everybody. Anyone opposed?
- 18 (No response)
- 19 CHAIRMAN RUSSELL: Motion carries. I'm
- on to the next one. Because of my involvement in
- 21 this case, I'm going to recuse myself and ask Bill
- to handle Item No. 4.
- MR. ROSSBACH: No. 4 is the matter of
- the violations of the Clean Air Act of Montana by
- 25 Flathead County, BER 2007-01-AQ. Katherine, could

- 1 you report on that for us, please.
- 2 MS. ORR: Yes, Mr. Chairman, members of
- 3 the Board. This was a case involving a failure to
- 4 control admissions of --
- 5 (Phone ringing)
- 6 MS. BREWER: Can you hear me, Don?
- 7 MR. MARBLE: Yes, I can hear you now.
- 8 MS. ORR: Okay. Mr. Chairman, members
- of the Board, and Don, this is a case involving a
- 10 failure of the County to control emissions of
- 11 airborne particulate matter on dirt roads. At one
- 12 time the dust reached 100 percent opacity, and
- under the underlying notice of violation, there
- was a request to submit a control plan to control
- 15 those emissions.
- Originally the NOV asked for \$28,810 in
- 17 violation penalties, with \$18,200 suspended. And
- 18 now we don't have, I guess, an itemization of what
- 19 penalty was ultimately imposed. The parties
- 20 submitted a motion to dismiss basically and an
- order of dismissal. They say they've entered into
- 22 an Administrative Order on Consent, and that's
- 23 what we have before us.
- MR. ROSSBACH: Do we have anybody who
- 25 can tell us what the final resolution of the

- 1 penalty issue was? John.
- 2 MR. ARRIGO: Mr. Rossbach, members of
- 3 the Board, my name is John Arrigo, Administrator
- 4 of the DEO Enforcement Division. And in this
- 5 case, we settled with the County for the penalty
- 6 that was assessed in the Notice of Violation and
- 7 Administrative Order.
- 8 However, the County resolved that
- 9 penalty by conducting a supplemental environmental
- 10 project, and it's a three year project. It
- 11 involves spending thousands of dollars for speed
- 12 limit signs to slow traffic, because they think
- that's the primary cause of the dust; and then
- they'll have a recommended lower speed limit for
- other periods of time. They will also hire a
- 16 full-time Sheriff to enforce speed limits on the
- 17 County roads for summer periods when the dust is a
- 18 problem.
- Then also they will spend, I think,
- about \$10,000 a year for three years for actual
- 21 dust suppression by applying road oil or whatever.
- 22 They also formed a County Work Group to deal with
- this problem, and help them prioritize the problem
- roads, and come up with ways to address the dust
- 25 problem on a county wide basis.

- 1 So there is no actual cash penalty, but
- 2 I think looking at all of those proposed projects,
- 3 it totals approximately \$160,000, so they're
- 4 offsetting an \$18,000 penalty with an \$160,000
- 5 expenditure.
- 6 MR. ROSSBACH: Thank you. Do we have a
- 7 motion then to approve the order to dismiss the
- 8 case?
- 9 MR. MIRES: So moved.
- MS. SHROPSHIRE: Second.
- MR. ROSSBACH: It's been seconded by
- 12 Robin. Based upon -- then we have a motion and a
- 13 second. All those in favor, say aye.
- (Response)
- MR. ROSSBACH: All opposed.
- 16 (No response)
- 17 MR. ROSSBACH: Do you want me to handle
- 18 the next one?
- 19 CHAIRMAN RUSSELL: The next one I'm
- 20 going to have Bill handle also.
- 21 When we first initiated this process to
- 22 Katherine, the contractor in there wasn't named,
- and we're within possibly a week or two of
- 24 entering into a contract with him. So I'm going
- 25 to recuse myself on this one, and ask Bill to

- 1 handle it.
- 2 MR. ROSSBACH: Katherine, can you give
- 3 us a brief update on this.
- 4 MS. ORR: Yes, Mr. Chairman, members of
- 5 the Board, Mr. Rossbach. This involves a
- 6 discharge of storm water in violation of a permit
- 7 to the Whitefish River, and there were no Best
- 8 Management Practices instituted during the time of
- 9 violation, and the turbidity measured in the river
- 10 was at a very high level.
- 11 The original penalty asked for was
- \$30,036, and the penalty that is now obligated or
- 13 it must be paid is \$13,750.
- 14 MR. ROSSBACH: John, can I bug you again
- 15 to tell us -- Since you're here, I'd appreciate
- 16 your backgrounding us on the penalty issues.
- 17 That's clearly something that we as a board have
- 18 taken some interest in, and I would appreciate
- 19 your comments on that.
- 20 MR. ARRIGO: Mr. Rossbach, that's why
- 21 I'm here. In this case, there was a construction
- 22 of a hospital in the North Flathead Valley. They
- 23 were required to obtain a construction storm water
- 24 discharge permit. We received some complaints
- 25 that there was muddy water discharging from the

- 1 site. When we investigated, we documented an
- 2 exceedence of the turbidity standard in the
- 3 surface water that received this runoff. We
- 4 documented a second incident, and issued the order
- 5 to North Valley Hospital and to Swank
- 6 Construction, who were named in the discharge
- 7 permit, so they were also a responsible party.
- 8 We entered into settlement negotiations,
- 9 and decided that we didn't have enough evidence
- 10 for the second violation, so we basically agreed
- 11 to cut the penalty in half, and that's where we're
- 12 at the \$13,756, I believe.
- 13 MR. ROSSBACH: Okay. Any question or
- 14 comment from the Board?
- 15 (No response)
- 16 MR. ROSSBACH: Do you have a proposed
- order then? Is that a part of this?
- 18 MS. ORR: There is a proposed order.
- 19 MR. ROSSBACH: I would like to entertain
- a motion to approve the order pursuant to the
- 21 stipulation to dismiss and request for dismissal
- that is part of our record.
- MS. SHROPSHIRE: So moved.
- MS. KAISER: Second.
- MR. ROSSBACH: It's been moved by Robin,

- and it's been seconded by Heidi to approve the
- order. All those in favor, signify by saying aye.
- 3 (Response)
- 4 MR. ROSSBACH: Opposed.
- 5 (No response)
- 6 MR. ROSSBACH: Motion is carried. I
- 7 will turn the gavel back.
- 8 CHAIRMAN RUSSELL: Thanks, Bill, for
- 9 doing that. I appreciate it. The next item on
- 10 the agenda is in the matter of the appeal by Exxon
- 11 Mobile regarding the final MPDES permit, No.
- 12 MT-0028-321.
- MS. ORR: Mr. Chairman --
- MR. MARBLE: You're cutting in and out.
- 15 MS. ORR: Okay. Don, we are on Item 6
- of II(C) of the agenda regarding in the matter of
- 17 the appeal of Exxon Mobile. This is an order of
- 18 dismissal in which the parties have decided to
- 19 dismiss the case under Rule 41(a) of the Montana
- 20 Rules of Civil Procedure, which involves a
- 21 stipulation for dismissal that's signed by all of
- 22 the parties. And it's basically a request that
- 23 the Board remove itself from jurisdiction, and
- 24 it's an indication that the parties arrived at a
- 25 settlement that's mutually acceptable to them, and

- 1 they don't need the jurisdiction of the Board for
- 2 enforcement of an AOC or whatever.
- 3 CHAIRMAN RUSSELL: Okay. Thanks,
- 4 Katherine. Before me I have an order of dismissal
- of Case No. BER 2007-12-WQ, and would like a
- 6 motion to authorize the Board Chair to sign.
- 7 MR. SKUNKCAP: I'll motion that.
- 8 CHAIRMAN RUSSELL: It's been moved by
- 9 Gayle. Is there a second?
- MR. MIRES: Second.
- 11 CHAIRMAN RUSSELL: It's been seconded by
- 12 Larry. All those in favor, signify by saying aye.
- (Response)
- 14 CHAIRMAN RUSSELL: Opposed.
- 15 (No response)
- 16 CHAIRMAN RUSSELL: Moving on, in the
- 17 matter of violations of the Open Cut Mining Act by
- 18 John Schlecht. Katherine.
- 19 MS. ORR: Mr. Chairman, members of the
- 20 Board, this is an open cut mining case involving
- 21 increase of the permitted -- an expansion of the
- 22 mining of what was permitted without filing an
- 23 amended permit. The penalty that was requested
- originally was \$805, and that's what's going to be
- 25 paid under this AOC. The parties have a

- 1 stipulation to dismiss under Rule 41(a). So
- 2 again, this would be a case where the Board is
- 3 dismissing this case on that basis.
- 4 CHAIRMAN RUSSELL: Open cut just
- 5 doubled. The last time we did all these it was
- 6 \$400 and something, as I recall. Didn't we have
- 7 three in a row?
- 8 MS. ORR: Yes, we did, and you'll have
- 9 some in this --
- 10 CHAIRMAN RUSSELL: We're back to the
- 11 \$400?
- MS. ORR: I think there might be one
- 13 here.
- 14 CHAIRMAN RUSSELL: John, would you like
- to address why this one is \$800 instead of \$400.
- MR. ARRIGO: Mr. Chairman, we've
- 17 recently had a lot of enforcement actions against
- 18 open cut operations for their failure to submit
- annual reports, and that's where we come up with
- 20 the kind of standard \$440 penalty. These others
- 21 are different violations, and we do unique penalty
- 22 calculations.
- 23 CHAIRMAN RUSSELL: Thank you very much.
- 24 With all that in mind, I have an order of
- dismissal for Case No. BER 2007-13-OC. Do I have

- 1 a motion to authorize the Board Chair to sign?
- MS. KAISER: So moved.
- 3 CHAIRMAN RUSSELL: It's been moved by
- 4 Heidi. Is there a second?
- 5 MR. ROSSBACH: Second.
- 6 CHAIRMAN RUSSELL: It's been seconded by
- 7 Bill. All those in favor, signify by saying aye.
- 8 (Response)
- 9 CHAIRMAN RUSSELL: Opposed.
- MR. MARBLE: Aye.
- 11 CHAIRMAN RUSSELL: Next in the matter of
- 12 violations of the Water Quality Act by the Jack
- 13 Mountain Estates Subdivision, Jefferson County.
- MS. ORR: Mr. Chairman, members of the
- 15 Board, this case involves a situation where there
- 16 was storm water discharges close to Helena here to
- 17 the tributaries to Jackson Creek in violation of
- 18 the discharge permit. There were no Best
- 19 Management Practices or storm water management of
- 20 removal of wastes. The original penalty requested
- was \$23,400, and the penalty that's being paid is
- 22 \$13,200.
- 23 CHAIRMAN RUSSELL: All right. Does the
- 24 Board have any questions before we move forward on
- 25 this?

- 1 (No response)
- 2 CHAIRMAN RUSSELL: I have in front of me
- an order of dismissal for Case No. BER 2007-15-WQ.
- 4 Do I have a motion to authorize the Board Chair to
- 5 sign?
- 6 MR. ROSSBACH: So moved.
- 7 CHAIRMAN RUSSELL: It's been moved by
- 8 Bill. Is there a second?
- 9 MS. KAISER: Second.
- 10 CHAIRMAN RUSSELL: It's been seconded by
- 11 Heidi. All those in favor, signify by saying aye.
- 12 (Response)
- 13 CHAIRMAN RUSSELL: Opposed.
- 14 (No response)
- 15 CHAIRMAN RUSSELL: Next is in the matter
- of violations of the Water Quality Act by Montana
- 17 Department of Transportation and Ascorp, Inc.
- 18 MS. ORR: Mr. Chairman, members of the
- 19 Board, this is a water quality case involving also
- a storm water discharge with a discharge of
- 21 sediment into the Big Hole River. The penalty
- requested originally was \$7,350. The final
- 23 penalty is \$3,325.
- 24 CHAIRMAN RUSSELL: I have in front of me
- an order of dismissal for Case No. BER 2007-17-WQ.

- 1 Do I have a motion to authorize the Board Chair to
- 2 sign?
- 3 MR. MIRES: So moved.
- 4 CHAIRMAN RUSSELL: It's been moved by
- 5 Larry. Is there a second?
- 6 MS. KAISER: Second.
- 7 CHAIRMAN RUSSELL: It's been seconded by
- 8 Heidi. All those in favor, signify by saying
- 9 aye.
- 10 (Response)
- 11 CHAIRMAN RUSSELL: Opposed.
- (No response)
- 13 CHAIRMAN RUSSELL: All right. Moving
- on. In the matter of violations of the Open Cut
- 15 Mining Act by Prairie Sand and Gravel. Katherine.
- 16 MS. ORR: Yes, Mr. Chairman, members of
- 17 the Board. This is an open cut mining case. And
- 18 the underlying violation was the failure to file
- an annual progress report with the Department, and
- the original penalty asked was for \$480, and
- 21 that's what they'll be paying for this violation.
- 22 CHAIRMAN RUSSELL: I have an order of
- 23 dismissal for Case No. BER 2007-18-OC. Do I have
- a motion to authorize the Board Chair to sign?
- MR. SKUNKCAP: Excuse me, Mr. Chairman.

- 1 I have a question on those violations. Is there a
- 2 phase on there, like the first offense when they
- 3 fail to make those quarterly reports?
- 4 CHAIRMAN RUSSELL: We'll ask John.
- 5 MR. ARRIGO: Mr. Chairman, Mr. Skunkcap,
- 6 under the Open Cut Mining Act, the permitted
- 7 gravel pits are required to submit an annual
- 8 report which notifies the Department how much
- 9 material they removed. In our penalty rules, we
- 10 have a factor for the history of violation. If
- 11 this was a first violation, we wouldn't increase
- 12 it for history. If they do it again, the penalty
- could be increased by up to 30 percent for their
- 14 historical violation. We hope that by taking
- 15 these actions of fining them, they'll not violate
- 16 again. That's the whole idea here.
- 17 MR. SKUNKCAP: On some of that stuff,
- 18 did any of them give back to restoration projects
- on those areas, like the open cut, and like that
- 20 storm water runoff for that sediment?
- MR. ARRIGO: You mean as part of our
- 22 settlement, did they agree to restore?
- 23 MR. SKUNKCAP: No. It's just a
- 24 question. Giving back to restoration projects,
- 25 habitat.

- 1 MR. ARRIGO: We sometimes settle cases
- with the supplemental project as we did with
- 3 Flathead County on the dust case, and those
- 4 supplemental projects can be a wide range of
- 5 pollution prevention or pollution reduction.
- I think in the past, we've had one case
- 7 where we fined the Montana Department of
- 8 Transportation for some storm water violations.
- 9 Their remedy was to put money into a fund to
- 10 purchase habitat. So that does happen on
- occasion, but not very often. Usually it's some
- 12 sort of direct pollution reduction. We've had
- some projects where there has been some fencing
- installed to prevent damage to a stream bank,
- 15 those kind of restoration things. A wide variety
- of supplemental projects.
- 17 MR. SKUNKCAP: Thank you. Thank you,
- 18 Mr. Chairman.
- 19 CHAIRMAN RUSSELL: So I think we have a
- 20 motion and a second. We had a little discussion.
- 21 Did we get a motion and a second? Just in case.
- MR. ROSSBACH: So moved.
- 23 CHAIRMAN RUSSELL: It's been moved by
- 24 Bill? Is there a second.
- MS. SHROPSHIRE: Second.

- 1 CHAIRMAN RUSSELL: It's been seconded by
- 2 Robin. All those in favor, signify by saying aye.
- 3 (Response)
- 4 CHAIRMAN RUSSELL: All right. The next
- 5 matter is Open Cut Mining Act by Stephen M. Swan.
- 6 MS. ORR: Mr. Chairman, members of the
- 7 Board, this is another failure to file an annual
- 8 progress report; but upon investigation, the
- 9 Department found out that there were extenuating
- 10 circumstances for that, and they withdrew the
- 11 underlying Notice of Violation, and the case is
- being dismissed on the basis of mootness.
- 13 CHAIRMAN RUSSELL: Okay. Thank you.
- 14 With that, I have an order of dismissal of Case
- No. BER-2007-22-OC. Do I have a motion to
- 16 authorize the Board Chair to sign?
- MR. ROSSBACH: So moved.
- 18 CHAIRMAN RUSSELL: It's been moved by
- 19 Bill. Is there a second?
- MR. MIRES: Second.
- 21 CHAIRMAN RUSSELL: It's been seconded by
- 22 Larry. All those in favor, signify by saying aye.
- 23 (Response)
- 24 CHAIRMAN RUSSELL: Opposed.
- 25 (No response)

- 1 CHAIRMAN RUSSELL: All right.
- 2 Katherine. The next one is in the matter of
- 3 violations of the Open Cut Mining Act by Joe
- 4 Beasley.
- 5 MS. ORR: Mr. Chairman, members of the
- 6 Board, this is another open cut mining case of
- 7 failure to submit an annual progress report. The
- 8 original penalty that was requested was \$400, and
- 9 they are paying that.
- 10 And I must add that there are other
- 11 corrective actions that are being taken that are
- in these AOC's. I haven't reported those to the
- Board, and I can in the future if you want, but I
- thought since they're a little more complex, you
- 15 can read that.
- 16 CHAIRMAN RUSSELL: With that, I do have
- an order of dismissal of Case No. BER 2007-25-OC.
- 18 I need a motion to authorize the Board Chair to
- 19 sign.
- MS. KAISER: So moved.
- 21 CHAIRMAN RUSSELL: It's been moved by
- 22 Heidi. Is there a second?
- MS. SHROPSHIRE: Second.
- 24 CHAIRMAN RUSSELL: It's been seconded by
- 25 Robin. All those in favor, signify by saying aye.

1	(Response)
2	CHAIRMAN RUSSELL: Opposed.
3	(No response)
4	CHAIRMAN RUSSELL: The last one is in
5	the matter of the appeal by Audios Recycling
6	regarding DEQ's denial of its motor vehicle
7	wrecking facility license, Alberton.
8	MS. ORR: Mr. Chairman, members of the
9	Board, this is a case where the facility if you
10	could call it that was operating without a
11	license.
12	CHAIRMAN RUSSELL: Can we call it that?
13	MS. ORR: Probably not. The premises
14	were operating without a motor vehicle license,
15	and the Department filed this Notice of Violation,
16	and the owner The facility is in caption, so
17	But anyway, the owner decided not to pursue his
18	defense, and is closing down the facility, the
19	premises, as a junk vehicle establishment. And so
20	there is a dismissal.
21	And this was a pro se party, and the
22	Department had filed a motion to dismiss, and I
23	had a status conference with the parties to make
24	sure that this was something that the owner of the
25	facility was not going to object to, and he said

- 1 he wasn't.
- 2 CHAIRMAN RUSSELL: And I'm guessing that
- 3 the Department has some sort of order on how long
- 4 he gets to get his facility cleaned up. John, do
- 5 you know anything about this one?
- 6 MR. MULLEN: Mr. Chairman, members of
- 7 the Board, my name is Norm Mullen. I'm the
- 8 program attorney for the Department of the
- 9 Environmental Quality on this case.
- 10 And this was an application for a
- license which we denied, and so now the appeal
- would be dismissed. I don't believe that there is
- 13 a current enforcement action pending, but the
- 14 Department will be working to make sure that the
- junk vehicle facility would be brought into
- 16 compliance and would no longer be operating.
- 17 CHAIRMAN RUSSELL: Does that mean less
- 18 than three vehicles and --
- MR. MULLEN: Four or more vehicles
- 20 constitute a facility, so you have to have three
- or fewer, not two, plus all vehicles would have to
- 22 be shielded if they qualified as junk.
- 23 CHAIRMAN RUSSELL: So by dismissing this
- 24 -- I'm not trying to be a jerk about this -- but
- I would have liked to have seen some sort of

- 1 Notice of Violation ongoing, because when we
- dismiss this, I just want to know how long he gets
- 3 to operate, because we have one in Flathead County
- 4 that has been two years plus, and there is a lot
- of extenuating circumstances in the one in
- 6 Flathead County. But how long do they get?
- 7 Because they're mosquito breeding grounds, and
- 8 there is all kinds of other things that go along
- 9 with these not being cleaned up in a rapid
- 10 fashion.
- MR. MULLEN: Mr. Chairman, members of
- the Board, the law is that somebody cannot operate
- a facility without a license. So if they are,
- then the Department can bring enforcement action
- 15 against the person, and try to enforce either
- 16 through Administrative Order or eventually going
- 17 to court. So that is normally what the Department
- 18 would be doing. Oftentimes we try to make sure
- 19 that the license is denied and the administrative
- 20 processes are over before we bring an enforcement
- 21 action, because it's a lot cleaner that way to
- 22 make sure that there is no dispute about whether
- 23 it's licensed. But I expect that there will be
- 24 continuing action to bring this property into
- 25 compliance.

- 1 (Phone ringing)
- 2 CHAIRMAN RUSSELL: Does all of the junk
- 3 vehicle -- Does all of the junk vehicles' rules go
- 4 to the Board?
- 5 MR. MULLEN: Junk vehicle rules
- 6 generally are Department rules, I believe.
- 7 CHAIRMAN RUSSELL: Okay. That's not
- 8 what I -- I just answered my question. All of the
- 9 contested cases of the Department go to the Board,
- 10 don't they?
- 11 MR. MULLEN: There are some don't that
- 12 slip through, but most contested cases do go to
- 13 the Board now.
- 14 CHAIRMAN RUSSELL: If this one comes
- 15 back, and he doesn't clean up, and you issue a
- Notice of Violation, we'll see this one again,
- 17 right?
- 18 MR. MULLEN: It's a notice of violation
- on an administrative case rather than a judicial
- 20 injunction and penalties case, yes.
- 21 CHAIRMAN RUSSELL: Hopefully we won't
- see this one again.
- MR. SKUNKCAP: Mr. Chairman, I have a
- 24 question also. Along with the monitoring and the
- timeline on that, is there a classification on

- like passenger vehicles as opposed to commercial,
- like buses, or cranes? You said a limit of three
- 3 vehicles. Does that matter like if they have
- 4 three buses in there, or a bus and a crane?
- 5 MR. MULLEN: I didn't bring the
- 6 statutes.
- 7 MR. SKUNKCAP: Is there any
- 8 classifications on that?
- 9 MR. MULLEN: Mr. Chairman, Mr. Skunkcap,
- 10 the statute which is found in Title 75, Chapter
- 10, Part 5 of the Montana Code Annotated, and the
- 12 rules adopted there, deal with motor vehicles of a
- 13 type required to be licensed. And so if any
- vehicle is required to be licensed and is not, and
- 15 meets the requirement of the junk vehicle laws --
- 16 which is that it has to be wrecked, ruined,
- dismantled, not capable of being driven, not
- 18 licensed -- then it can be considered a junk
- 19 vehicle regardless of the size. So if it's a
- 20 truck, if it's a bus, if it's a type required to
- 21 be licensed, then it can be a junk vehicle if it
- 22 meets the other requirements. Does that answer
- 23 your question?
- MR. SKUNKCAP: Yes. Thank you. Thank
- 25 you, Mr. Chairman.

- 1 CHAIRMAN RUSSELL: Thank you, Norm.
- 2 Norm has done in great work for us in Flathead
- 3 County. Bill.
- 4 MR. ROSSBACH: Are we going to do a
- 5 little adjournment? Because we're like 20 minutes
- 6 ahead of our SME hearing schedule.
- 7 CHAIRMAN RUSSELL: Yes.
- 8 MR. ROSSBACH: I would like to go back
- 9 to one of the -- we were flying along.
- 10 CHAIRMAN RUSSELL: Right. Do you want
- 11 to finish this one off?
- 12 MR. ROSSBACH: Fine.
- 13 CHAIRMAN RUSSELL: Then I'll come back.
- MR. ROSSBACH: I apologize. I thought
- we were finished with Adios.
- 16 CHAIRMAN RUSSELL: In front of me I have
- an order of dismissal for Case No. BER 2007-26-JV.
- 18 Do I have a motion authorizing the Board Chair to
- 19 sign said motion?
- MR. ROSSBACH: So moved.
- 21 CHAIRMAN RUSSELL: It's been moved by
- 22 Bill. Is there a second?
- MR. MIRES: Second.
- 24 CHAIRMAN RUSSELL: It's been seconded by
- 25 Larry. All those in favor, signify by saying aye.

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1 (Response)
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- 2 CHAIRMAN RUSSELL: Opposed.
- 3 (No response)
- 4 CHAIRMAN RUSSELL: All right, Bill.
- 5 Let's go back to --
- 6 MR. ROSSBACH: There is this Thompson
- 7 River Co-Gen. I'd like just a little
- 8 clarification on the status of that. It's unclear
- 9 to me because -- I'm going to go back and find it.
- 10 This is Item D under the -- I guess this is still
- 11 a contested case, pending contested cases?
- 12 MS. BREWER: II(A)(1)(d).
- MR. ROSSBACH: It says, "On September
- 7th, 2007, the permittee filed a notice of
- 15 supplemental authority. Proposed findings of fact
- 16 and conclusions of law are due." Due from you --
- is that what we're waiting for -- or due from
- 18 someone else?
- MS. ORR: Mr. Chairman, yes, that's
- 20 correct.
- MR. ROSSBACH: So we're waiting for a
- decision from you as the Hearing Examiner? Is
- 23 that the status of that?
- MS. ORR: Right, and that will be mailed
- 25 today. And just to kind of follow up on that,

- with a case of this magnitude, I would expect that
- there would be exceptions filed, or maybe not.
- 3 But anyway, the Montana Administrative Procedure
- 4 Act requires that there be an opportunity for the
- 5 parties to file exceptions, and then to make an
- 6 oral argument in front of the Board on basically
- 7 their position regarding the proposed findings of
- 8 fact, conclusions of law, and proposed order. And
- 9 I would assume that we would schedule that for the
- 10 next Board meeting in May.
- MR. ROSSBACH: Can you give us a hint as
- to what the decision will be or is being sent out?
- MS. ORR: Well, it is being sent out,
- and there is an issue in that case which requires
- a remand for a part of it. A BACT analysis is
- required under the law, as I see it, for all
- 17 portions of the operation, and there was no BACT
- analysis done, and this is undisputed by the
- 19 parties regarding the start up and shut down
- 20 periods, the non-steady state periods of
- operation, which in the record there is indication
- 22 that that constitutes up to 20 percent of each
- 23 day. So the parties are remanded to conduct that
- 24 BACT analysis for that period of time of
- 25 operation.

Τ	MR. ROSSBACH: Okay. Thank you.
2	CHAIRMAN RUSSELL: Anything else?
3	MR. LIVERS: Mr. Chairman, point of
4	clarification. We did originally notice the SME
5	hearing continuation at 10:30, but we changed that
6	posting I think there was maybe a second email
7	sent out and then the official notice on the
8	Board website says 10:00. So basically if the
9	Board wants to get going earlier, there is no
10	notice requirement precluding that.
11	CHAIRMAN RUSSELL: We'll probably go a
12	little bit early, but I think we'll take a break
13	after we go through general public comment.
14	Is there anyone in the audience that
15	would like to the address the Board on any matters
16	that we really didn't address today?
17	(No response)
18	CHAIRMAN RUSSELL: Seeing none, we are
19	done with our regular meeting, and we'll take a
20	break for about ten minutes, get the parties ready
21	to go. And I think we had a little prehearing
22	discussion, at least Katherine and I did. These
23	arguments shouldn't take very long. But we do
24	want to kind of reorient ourselves to the case,
25	maybe 20, no longer than 30 minutes per side.

1	We'll get going. But we'll take a ten minute
2	break right now.
3	(The proceedings were concluded
4	at 10:10 a.m. )
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1	CERTIFICATE
2	STATE OF MONTANA )
3	: SS.
4	COUNTY OF LEWIS & CLARK )
5	I, LAURIE CRUTCHER, RPR, Court Reporter,
6	Notary Public in and for the County of Lewis &
7	Clark, State of Montana, do hereby certify:
8	That the proceedings were taken before me at
9	the time and place herein named; that the
10	proceedings were reported by me in shorthand and
11	transcribed using computer-aided transcription,
12	and that the foregoing -43- pages contain a true
13	record of the proceedings to the best of my
14	ability.
15	IN WITNESS WHEREOF, I have hereunto set my
16	hand and affixed my notarial seal
17	this day of , 2008.
18	
19	LAURIE CRUTCHER, RPR
20	Court Reporter - Notary Public
21	My commission expires
22	March 9, 2012.
23	
24	
25	